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E.O. 12958: DECL: 2035/02/17
TAGS: [MOPS](#) [PREL](#) [MASS](#) [MCAP](#) [MARR](#) [PGOV](#) [PA](#)
SUBJECT: TERMS OF REFERENCE CONCURRENCE FOR 7TH SPECIAL FORCES GROUP
JOINT COMBINED EXCHANGE TRAINING (JCET) MISSION SPA2010JCET631W, FY
10-3

REF: SOCSOUTH 01 JUN 09

CLASSIFIED BY: Joan Shaker, Pol-Econ Chief; REASON: 1.4(A), (B), (D)

[1](#)1. (U) THE AMBASSADOR, OFFICE OF DEFENSE COOPERATION PARAGUAY (ODC), AND THE PARAGUAYAN MILITARY FORCES COMMANDER CONCUR WITH THE 7TH SPECIAL FORCES GROUP (7TH SFG) JCET TERMS OF REFERENCE (TOR) AND DEPLOYMENT AS OUTLINED HERE. IN ACCORDANCE WITH THE TOR, THE FOLLOWING INFORMATION IS PROVIDED:

1.A. (U/) CHIEF OF MISSION (COM) LILIANA AYALDE , ODC CHIEF COLONEL TIMOTHY HODGE , AND MAJOR GENERAL JUAN OSCAR VELAZQUEZ CASTILLO , COMMANDER OF THE PARAGUAYAN ARMED FORCES, HAVE CONCURRED AND APPROVED THIS DEPLOYMENT.

[1](#)2. (C) MISSION: ON ORDER, USASFC(A) WILL DEPLOY AN SFODA TO PARAGUAY, LOCATIONS STATED IN PARAGRAPH (5), IOT CONDUCT JOINT COMBINED EXCHANGE TRAINING WITH SELECTED PARAGUAYAN SPECIAL OPERATION UNITS FROM THE PARAGUAYAN ARMED FORCES FROM 01 APR 2010 - 15 MAY SEP 2010. THIS MISSION DIRECTLY SUPPORTS COMMANDER USSOUTHCOM JCET AND GLOBAL WAR ON TERRORISM OBJECTIVES. THIS SUPPORTS SPECIAL OPERATIONS COMMAND SOUTH (SOCSOUTH), ODC CHIEF, AND COUNTRY TEAM THEATER SECURITY COOPERATION (TSC) OBJECTIVES. SPA2010JCET631W IS UNDER USSOUTHCOM'S 6075 RWOT PLAN. THIS SUPPORTS CDR, USSOUTHCOM STRATEGY 6075 RWOT PLAN AND U.S. GOALS AND OBJECTIVES IN THE REGION.

[1](#)3. (C) CONCEPT OF OPERATIONS:

[1](#)3. A. (C) PRE DEPLOYMENT SITE SURVEY (PDSS): PDSS FROM 7TH SFG(A) WILL ARRIVE PARAGUAY O/A 17 FEB 2010 UNTIL 24 FEB 2010. THIS PDSS WILL BE TEN (10) DAYS IN DURATION. ANY FURTHER PDSS REQUIREMENTS AND DATES WILL BE DETERMINED BY USASFC (A) REQUIREMENTS AND FORCE ROTATIONS OVER THE COURSE OF FY10. DIRLAUTH APPROVED WITH ODC AND SOC FWD OST OIC. ADVANCE ESCHELON (ADVON): ADVON DATES AND REQUIREMENTS WILL BE BASED UPON COMSOCSOUTH ROTATION DIRECTIVES.

[1](#)3. B. (C) MAINBODY: 01 APRIL 2010 - 15 MAY 2010. REDEPLOYMENT: ROTATION OF FORCES AUTHORIZED IN ACCORDANCE WITH SOCSOUTH ROTATION DIRECTIVES.

[1](#)3. C. (C) TRAINING FOCUS: THE PRIMARY OBJECTIVE WILL BE TO IMPROVE

THE CT SKILLS AND TACTICAL CAPABILITIES OF PN FORCES. 1 X SFODA (12 PAX) PROVIDES TRAINING, PLANNING AND ASSISTANCE TO THE BATALLON CONJUNTO DE FUERZAS ESPECIALES (BCFE) SELECTED PERSONNEL DE LAS TROPAS ESPECIALES (FF.EE; ARMY SPECIAL FORCES), AND OTHER VETTED PARAGUAYAN SPECIAL OPERATIONS FORCES. SPECIFIC TRAINING WILL CONSIST OF TACTICS, TECHNIQUES AND PROCEDURES (TTPS) IN LIGHT INFANTRY TRAINING, ADVANCED MILITARY OPERATIONS IN URBAN TERRAIN (AMOUT), RECONNAISSANCE AND SURVEILLANCE (R&S), COMMUNICATIONS, FIRST AID AND MILITARY DECISION MAKING PROCESS (MDMP). ADDITIONALLY, WHEN REQUESTED BY PN AND AUTHORIZED BY CONVENING AUTHORITIES, THE USSOF UNIT WILL PROVIDE PLANNING AND ASSISTANCE IN THE CONDUCT OF ONGOING COUNTER-TERRORIST OPERATIONS AND ACT AS A CONDUIT FOR BATTLE TRACKING THESE OPERATIONS IN SUPPORT OF USSOUTHCOM GWOT OBJECTIVES. TRAINING WILL INCLUDE TTP'S EMPHASIZING THE MILITARY DECISION MAKING PROCESS (MDMP) AND STAFF BATTLE DRILLS. TRAINING WILL ALSO INCLUDE TROOP LEADING PROCEDURES, MISSION TACTICS, COMBAT ORDERS, AND TECHNIQUES FOR PREPARING SMALL UNITS TO FIGHT. THE PN UNIT TRAINING WILL FOCUS ON ADVANCED LIGHT INFANTRY TACTICS, SNIPER (AS REQUIRED), COMMUNICATIONS, EMERGENCY MEDICAL, WEAPONS, AND AIR ASSAULT PLANNING AND OPERATIONS. USASFC (A) AND PN PERSONNEL WILL UTILIZE USAF (WHEN AVAILABLE) AND PN ASSETS TO CONDUCT AIRBORNE AND AIR ASSAULT TRAINING. USASFC (A) FORCES WILL EMPHASIZE TTPS AND BATTLE DRILLS USED THROUGHOUT THE PLANNING AND EXECUTION PHASES OF SMALL UNIT TACTICAL OPERATIONS. TROOP LEADING PROCEDURES, MISSION TACTICS, COMBAT ORDERS AND TECHNIQUES FOR PREPARING SMALL UNITS TO FIGHT WILL BE INTEGRATED INTO THE FINAL FTX. FORWARD DEPLOYMENT TO REMOTE OBJECTIVES (TRAINING AREAS) PROVIDES A KEY COMPONENT OF TACTICAL OPERATIONS, MOVING TO AND FIGHTING IN UNKNOWN/ UNFAMILIAR TERRAIN. ADDITIONALLY, TRAINING WILL COVER COUNTER-TERRORISM TTPS INCORPORATING NON-LETHAL INITIATION, TARGET DISCRIMINATION, MINIMUM USE OF FORCE AND HUMAN RIGHTS TRAINING. EACH FACET OF THIS

TRAINING WILL INCORPORATE RESPECT FOR HUMAN RIGHTS PRINCIPLES AND PROCEDURES BY PRACTICAL APPLICATION WHEN FEASIBLE. THIS TRAINING WILL ENHANCE PN CT UNITS' ABILITY TO SUPPORT ONGOING EFFORTS IN SUPPORT OF THE PN AND USSOUTHCOM CNT AND GLOBAL WAR ON TERRORISM OBJECTIVES. ON ORDER, THE USSF DETACHMENT MAY ALSO PROVIDE TRAINING AND PLANNING ASSISTANCE TO OTHER PARAGUAYAN UNITS AS/WHEN IDENTIFIED AND PRIORITIZED BY OFFICE OF DEFENSE COOPERATION (ODC) PARAGUAY AND APPROVED BY COMSOC SOUTH. THESE ADDITIONAL UNITS/TRAINEES WILL BE VETTED FOR HUMAN RIGHTS VIOLATIONS IAW THE LEAHY AMENDMENT.

13. D. (U) THIS MISSION WILL ENHANCE USASFC'S ABILITIES TO RESPOND TO CHALLENGES AND CONTINGENCIES IN THE USSOUTHCOM AOR AND FURTHER U.S. NATIONAL STRATEGIC OBJECTIVES. JCET ACTIVITIES ENCOURAGE REGIONAL SECURITY FORCES TO REMAIN SUBORDINATE TO CIVIL AUTHORITY, ADHERE TO THE RULES OF LAW, SUPPORT HUMAN RIGHTS AND PROMOTE AND SUPPORT DEMOCRATIC INSTITUTIONS. ALL JCET OPERATIONS WITH PN FORCES WILL BE CONDUCTED IN A MANNER THAT CONVEYS MILITARY PROFESSIONALISM, DEMOCRATIC IDEALS AND FOSTERS JOINT/ COMBINED READINESS AND INTEROPERABILITY.

13. E. (U) MISSION JUSTIFICATION: THIS IS AN EMERGING MISSION. THIS DEPLOYMENT PROVIDES AN EXCELLENT OPPORTUNITY TO IMPROVE PN INTEROPERABILITY WITH US FORCES AND SUPPORTS CDR USSOUTHCOM STRATEGIC THEATER OBJECTIVES. OPERATIONS OF THIS NATURE ALSO SET THE STAGE FOR POTENTIAL JOINT/ COMBINED OPERATIONS, AND ENHANCE THE PARAGUAYAN AND REGIONAL GOVERNMENTS' ABILITY TO IMPOSE SOVEREIGNTY AND DENY USE OF AND MOVEMENT THROUGH THEIR TERRITORY TO ILLICIT TRAFFICKERS AND TERRORISTS.

13. F. (C) REQUEST ALCON INCLUDE MISSION I.D. NUMBER SPA2010JCET631W, ON ALL CORRESPONDENCE AND MESSAGES TO FACILITATE TRACKING.

14. (C) COORDINATION REQUIREMENTS: ODC AND SOCFWD WILL: MEET AND

ASSIST AT AIRPORT WITH CUSTOMS INSPECTIONS, AND OTHER CONCERNS FOR PDSS, ADVON, AND MAINBODY; COORDINATE INITIAL MEETINGS WITH PARAGUAY PERSONNEL DURING PDSS AND ADVON, IF NECESSARY; COORDINATE LODGING AND FOOD FOR PDSS, ADVON, AND MAINBODY PERSONNEL; PROVIDE LOCAL AREA AND NATIONAL LEVEL THREAT AND INTELLIGENCE BRIEFS FOR PARAGUAY TO PDSS, ADVON, AND MAINBODY UPON ARRIVAL; PROVIDE INFORMATION ON PARAGUAYAN HOLIDAYS THAT COULD IMPACT MAINBODY; PROVIDE A MOVEMENT PLAN TO MOVE NECESSARY EQUIPMENT AND PERSONNEL TO SURVEY LOCATIONS; PROVIDE STORAGE FOR SENSITIVE ITEMS; AND PROVIDE ESCORT AND TRANSPORTATION THROUGHOUT DEPLOYMENT. ADDITIONALLY, ODC WILL: COORDINATE WITH THE PARAGUAYAN ARMED FORCES TO ENSURE THAT ALL TRAINEES ARE ASSIGNED TO A TRAINING LOCATION IN ASUNCION FOR THE DURATION OF THE DEPLOYMENT; COORDINATE WITH THE PARAGUAYAN ARMED FORCES TO ENSURE THAT ALL PN PERSONNEL ARE POSITIONED AT TRAINING LOCATIONS FOR THE DURATION OF TRAINING; AND CONDUCT FOLLOW-UP COORDINATION WITH THE PARAGUAYAN ARMED FORCES AFTER THE SITE SURVEY TO ENSURE ASSETS AND PERSONNEL ARE ON-LINE FOR ADVON AND MAINBODY ARRIVAL. SOC FWD OST OIC CONDUCTS RECEPTION, STAGING, ONWARD MOVEMENT AND INTEGRATION (RSOI) ACTIVITIES IN SUPPORT OF MISSION SPA2010JCET631W AND USASFC (A). ONCE USASFC (A) ELEMENTS ARRIVE IN COUNTRY, DIRECT LINE OF AUTHORITY (DIRLAUTH) BETWEEN USASFC (A), ODC, HOST NATION, PARAGUAYAN ARMED FORCES, AND THE COUNTRY TEAM IS AUTHORIZED. PDSS PERSONNEL WILL COORDINATE DETAILS OF THE EVACUATION AND RESPONSE (E/R) PLAN WITH THE JOINT STAFF SUPPORT (J-2), SOCSOUTH, AND ODC.

15. (U) THE NUMBER OF PERSONNEL TO BE TRAINED IS UP TO 100.

15. A. (U) HUMAN RIGHTS VERIFICATION: REQUEST USODC-PA PROVIDE THE AMEMBASSY AND SECSTATE MESSAGES, TO INCLUDE NUMBER AND DTG

OF THE MSGS NLT 15 FEB 10.

16. (U) EXPECTED INTERRUPTIONS: NONE.

17. (U//REL TO USA, PRY) AIRBORNE/AIRMOBILE OPN: AIRBORNE/AIRMOBILE OPERATIONS ARE AUTHORIZED UNDER FOLLOWING CIRCUMSTANCES. AIRBORNE/AIRMOBILE OPERATIONS MAY BE CONDUCTED WITH CONCURRENCE FROM THE COUNTRY TEAM, AND UPON APPROVAL OF COMSOC SO. SOF UNITS ARE RESPONSIBLE FOR OBTAINING A COMSOC-APPROVED RISK ASSESSMENT AND ENSURE ALL DROP ZONES HAVE CURRENT CERTIFICATION. ALL U.S. SAFETY STANDARDS FOR AIRBORNE/AIRMOBILE OPERATIONS MUST BE ENFORCED. PRIMARY PLATFORM FOR COMBINED AIRBORNE OPERATION SHOULD BE U.S. AIRCRAFT. USSOF PERSONNEL ARE NOT PERMITTED ON ANY PN AIRCRAFT UNTIL AIRWORTHINESS OF PN AIRCRAFT IS DETERMINED. REQUESTS FOR U.S. PERSONNEL TO UTILIZE PN FIXED OR ROTARY WING AIRCRAFT WILL BE CONSIDERED AFTER A FAVORABLE AVIATION ASSESSMENT OF THE AIRCRAFT HAS BEEN CONDUCTED.

18. (U) COMMAND AND CONTROL: THE SOC FWD OST OIC WILL HAVE OPERATIONAL CONTROL (OPCON), AND ODC CHIEF WILL BE THE COMBATANT COMMANDER SOUTH DESIGNATED RISK DETERMINATION AUTHORITY AND HAVE TACTICAL CONTROL (TACON) FOR FORCE PROTECTION (ONLY) OVER DEPLOYED FORCES. THE ODC CHIEF'S ASSESSMENT IS THAT CONTACT WITH HOSTILE ELEMENTS IS UNLIKELY AND THE AREA IS SECURE AND ADEQUATELY PROTECTED.

19. (U) ODC PROVIDES THE FOLLOWING FORCE PROTECTION ASSESSMENTS FOR PARAGUAY:

19. A. (C) THERE IS A SMALL INDIGENOUS TERRORIST ORGANIZATION IN PARAGUAY, A NASCENT GUERRILLA GROUP CALLED THE PARAGUAYAN PEOPLE'S ARMY (EPP). THEY ARE RESPONSIBLE FOR RECENT KIDNAPPINGS OF

PARAGUAYAN CITIZENS. THE EPP HAS LOW LEVEL IED CAPABILITIES AND A KNOWN ANTI-AMERICAN IDEOLOGY. THEY HAVE, HOWEVER, TO DATE, NOT TAKEN ANY ANTI-AMERICAN ACTION. THERE ARE NO OTHER POLITICAL GROUPS OR PARTIES THAT ARE CURRENTLY ACTIVE IN THIS COUNTRY THAT ARE SPECIFICALLY TARGETING U.S. INTERESTS. HOWEVER, GIVEN THE PRESENCE OF SYMPATHIZERS AND SUPPORT FOR EXTREMIST TERRORIST GROUPS IN THE TRI-BORDER AREA (ALTO PARANA AND ITAPUA DEPARTMENTS), VISITORS HERE CANNOT DISCOUNT THE POSSIBILITY OF TERRORIST ACTIVITY, TO INCLUDE RANDOM ACTS OF ANTI-AMERICAN VIOLENCE. THE GENERAL THREAT IN THE DESIGNATED TRAINING AREAS IN AND AROUND ASUNCION IS LOW FOR DOMESTIC TERRORISM AND HIGH FOR CRIME. IN ADDITION, THE THREAT IS MEDIUM FOR TRANSNATIONAL TERRORISM THROUGHOUT THE COUNTRY. THERE IS NO KNOWN TARGETING OF U.S. PERSONNEL.

¶9. B. (U) THE ODC WILL CONTINUE WITH FORCE PROTECTION ASSESSMENTS AND WILL ADVISE OF ANY CHANGES THAT COULD IMPACT THE TRAINING.

¶10. (C) COUNTRY TEAM CONCURS WITH THE DEPLOYMENT DATES OF 01 APRIL 2010 TO 15 MAY 2010.

¶11. (U) MAIN LOCATION OF THIS DEPLOYMENT WILL BE ASUNCION WITH ADDITIONAL LOCATIONS AS AUTHORIZED BY THE SOC FWD OST OIC AND ODC CHIEF IN CONJUNCTION WITH EMBASSY ASUNCION AND THE PARAGUAYAN ARMED FORCES.

¶12. (U) SOC FWD OPERATIONS NON-COMMISSIONED OFFICER IN CHARGE (NCOIC) ICW ODC FORCE PROTECTION DET OFFICER WILL PROVIDE THREAT UPDATE UPON ARRIVAL; HOWEVER, DEPLOYING FORCES WILL NEED TO CONDUCT THEIR OWN FORCE PROTECTION THREAT ASSESSMENT UPON ARRIVAL.

¶13. (C) DEPLOYMENT/REDEPLOYMENT: PRIMARY MEANS OF DEPLOYMENT/REDEPLOYMENT FOR THIS MISSION WILL BE MILAIR WHEN POSSIBLE. U.S. MILAIR WILL BE USED FOR IN-COUNTRY TRANSPORTATION WHEN POSSIBLE, USODC-PA VALIDATED PN MILAIR OR CONTRACT AIR WILL BE USED AS AN ALTERNATIVE WHEN U.S. MILAIR IS NOT AVAILABLE. COUNTRY CLEARANCE APPROVAL WILL ONLY BE AUTHORIZED IF THE DEPARTMENT OF

STATES' E-COUNTRY CLEARANCE (ECC) SYSTEM IS USED; CLEARANCES SENT VIA THE DOD APACS SYSTEM WILL NOT BE APPROVED. ANY QUESTIONS ABOUT THE ECC CAN BE ANSWERED BY GOING TO THE FOLLOWING WEBSITE: [HTTPS://ECC.STATE.GOV/SECURITY/ECCLOG IN.ASPX](https://ecc.state.gov/security/ecclog.in.aspx).

¶14. (U) DEPLOYING EQUIPMENT: WEAPONS AND AMMUNITION WILL BE TRANSPORTED IN ACCORDANCE WITH U.S. EMBASSY AND ARMY POLICIES AND REGULATIONS. CHIEF OF MISSION IS THE APPROVAL AUTHORITY FOR ANY USE OF WEAPONS OUTSIDE OF THE TRAINING AREAS OR DURING TRANSIT OF WEAPONS, AMMUNITION OR SENSITIVE ITEMS FOR FORCE PROTECTION. PRIOR TO DEPLOYMENT OF WEAPONS THE FOLLOWING INFORMATION MUST BE PROVIDED TO ODC FOR SUBMISSION TO THE RSO: MAKE, MODEL, AND SERIAL NUMBER.

¶15. (U) USODC-PA POC/MAJ ROBERT ARMSTRONG, ARMY AND NAVY SECTION CHIEF/USODC-PA; TEL: COM (301)985-9395 EXT 119; DSN 294-9000 THEN DIAL 59395, ETC 119; CELL 011-595-971-377-311. E-MAIL: NIPR ROBERT.ARMSTRONG@TCSC.SOUTHCOM.MIL; SIPR ROBERT.ARMSTRONG@TCSC.SOUTHCOM.SMIL.MIL.

¶15. A. (U) SOCFWD POC/LTC RAUL A. RIVERA, OFFICER IN CHARGE, OST/SOCFWD PARAGUAY; TEL: COM 011-595-2121-3715 EXT 2046; CELL 011-595-0972-978-441. E-MAIL: NIPR RAUL.RIVERA@SOCO.SOUTHCOM.MIL

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